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POSTAL RATE COMMISSION

> Suite 200 Postal Rate Commission 901 New York Avenue, N.W. Washington, D.C.

Volume 1 Friday, June 16, 2006

The above-entitled matter came on for hearing pursuant to notice, at 10:01 a.m.

BEFORE:

HON. GEORGE A. OMAS, CHAIRMAN HON. DAWN A. TISDALE, VICE-CHAIRMAN HON. RUTH Y. GOLDWAY, COMMISSIONER HON. TONY HAMMOND, COMMISSIONER

APPEARANCES:

On behalf of Advo, Inc.:

THOMAS W. MCLAUGHLIN, Esquire JOHN BURZIO, Esquire Burzio & McLaughlin Canal Square, Suite 540 1054 31st Street, N.W. Washington, D.C. 20007-4403 (202) 965-4555

On behalf of Alliance of Independent Store Owners and Professionals:

(No Appearance.)

On behalf of Alliance of Nonprofit Mailers:

DAVID M. LEVY, Esquire RICHARD YOUNG, Esquire PAUL KEMNITZER, Esquire Sidley Austin Brown & Wood, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8214

On behalf of Amazon.com, Inc.:

WILLIAM J. OLSON, Esquire JEREMIAH MORGAN, Esquire JOHN MILES, Esquire William J. Olson, P.C. 8180 Greensboro Drive, Suite 1070 McLean, Virginia 22102-3860 (703) 356-5070

On behalf of American Bankers Association:

GREGORY F. TAYLOR, Esquire American Bankers Association 1120 Connecticut Avenue, N.W. Washington, D.C. 20036 (202) 663-5028

Also on behalf of American Bankers Association:

ROBERT J. BRINKMANN, Esquire Law Offices of Robert J. Brinkmann, LLC 1101 17th Street, N.W., Suite 602 Washington, D.C. 20036 (202) 331-3037

Also on behalf of American Bankers Association:

IRVING D. WARDEN, Esquire 990 Harrison Circle Alexandria, Virginia 22304 (703) 850-7843

On behalf of American Bankers Association and National Association of Presort Mailers:

On behalf of American Bankers Association:

GREGORY F. TAYLOR, Esquire American Bankers Association 1120 Connecticut Avenue, N.W. Washington, D.C. 20036 (202) 663-5028

Also on behalf of American Bankers Association:

ROBERT J. BRINKMANN, Esquire Law Offices of Robert J. Brinkmann, LLC 1101 17th Street, N.W., Suite 602 Washington, D.C. 20036 (202) 331-3037

Also on behalf of American Bankers Association:

IRVING D. WARDEN, Esquire 990 Harrison Circle Alexandria, Virginia 22304 (703) 850-7843

On behalf of National Association of Presort Mailers:

DAVID M. LEVY, Esquire RICHARD YOUNG, Esquire PAUL KEMNITZER, Esquire Sidley Austin Brown & Wood, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8214

On behalf of American Business Media:

DAVID R. STRAUS, Esquire Thompson Coburn, LLP 1909 K Street, N.W., Suite 600 Washington, D.C. 20006-1167 (202) 585-6921

On behalf of American Postal Workers Union:

DARRYL J. ANDERSON, Esquire JENNIFER WOOD, Esquire O'Donnell, Schwartz & Anderson, P.C. 1300 L Street, N.W., Suite 1200 Washington, D.C. 20005-4126 (202) 898-1707

On behalf of Association for Mail Electronic Enhancement:

(No Appearance.)

On behalf of Association for Postal Commerce:

RITA L. BRICKMAN, Esquire Venable, LLP 575 7th Street, N.W. Washington, D.C. 20004 (202) 344-8137

On behalf of Association of Alternate Postal Systems:

DAVID R. STRAUS, Esquire BONNIE BLAIR, Esquire Thompson Coburn, LLP 1909 K Street, N.W., Suite 600 Washington, D.C. 20006-1167 (202) 585-6921

On behalf of Association of American Publishers:

PHILIP MAUSE, Esquire JOHN PRZYPYSZNY, Esquire Drinker, Biddle & Reath 1500 K Street, N.W. Washington, D.C. 20005 (202) 842-8819

On behalf of Association of Priority Mail Users, Inc.:

WILLIAM J. OLSON, Esquire JOHN MILES, Esquire JEREMIAH MORGAN, Esquire William J. Olson, P.C. 8180 Greensboro Drive, Suite 1070 McLean, Virginia 22102-3860 (703) 356-5070

On behalf of Bank of America Corporation:

DAVID M. LEVY, Esquire RICHARD YOUNG, Esquire PAUL KEMNITZER, Esquire Sidley Austin Brown & Wood, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8214

On behalf of Banta Corporation:

(No Appearance.)

On behalf of Douglas F. Carlson:

(No Appearance.)

On behalf of Conde Nast Publications, Inc.:

(No Appearance.)

On behalf of Continuity Shippers Association:

(No Appearance.)

On behalf of DHL Globalmail:

(No Appearance.)

On behalf of DMA Nonprofit Federation:

SENNY BOONE, Executive Director DMA Nonprofit Federation 1111 19th Street, N.W., Suite 1180 Washington, D.C. 20036 (202) 861-2498

Also on behalf of DMA Nonprofit Federation:

CAROLYN EMIGH Nonprofit Service Group 1601 North Kent Street, Suite 1201 Arlington, Virginia 22209 (703) 528-7525

On behalf of DST Mailing Services, Inc.:

MICHAEL W. HALL, Esquire Law Offices of Michael W. Hall 35396 Millville Road Middleburg, Virginia 20117 (540) 687-3151

On behalf of DigiStamp, Inc.:

(No Appearance.)

On behalf of Direct Marketing Association, Inc.:

(No Appearance.)

On behalf of Discover Financial Services & Morgan Stanley, Inc.:

ROBERT J. BRINKMANN, Esquire Law Offices of Robert J. Brinkmann, LLC 1101 17th Street, N.W., Suite 602 Washington, D.C. 20036 (202) 331-3037

Also on behalf of Discover Financial Services & Morgan Stanley, Inc.:

IRVING D. WARDEN, Esquire 990 Harrison Circle Alexandria, Virginia 22304 (703) 850-7843

On behalf of District Photo, Inc.:

WILLIAM J. OLSON, Esquire JOHN MILES, Esquire JEREMIAH MORGAN, Esquire William J. Olson, P.C. 8180 Greensboro Drive, Suite 1070 McLean, Virginia 22102-3860 (703) 356-5070

On behalf of Dow Jones & Company, Inc.:

MICHAEL F. MCBRIDE, Esquire RANDOLPH MCEVOY, Esquire LeBoeuf, Lamb, Green & MacRae, LLP 1875 Connecticut Avenue, N.W., Suite 1200 Washington, D.C. 20009-5728 (202) 986-8000

On behalf of GrayHair Software, Inc.:

(No Appearance.)

On behalf of Greeting Card Association:

JAMES HORWOOD, Esquire
PETER HOPKINS, Esquire
ELAINE LIPPMAN, Esquire
Spiegel & McDiarmid
1333 New Hampshire Avenue, N.W., 2nd Floor
Washington, D.C. 20036
(202) 393-4000

Also on behalf of Greeting Card Association:

DAVID F. STOVER, Esquire 2970 South Columbus Street, #1B Arlington, Virginia 22206-1450 (703) 998-2568

On behalf of Growing Family, Inc.:

DAVID R. STRAUS, Esquire Thompson Coburn, LLP 1909 K Street, N.W., Suite 600 Washington, D.C. 20006-1167 (202) 585-6921

On behalf of HSBC North America Holdings, Inc.:

JEFFREY BERLIN, Esquire Sidley Austin, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8178

On behalf of Magazine Publishers of America:

DAVID M. LEVY, Esquire RICHARD YOUNG, Esquire PAUL KEMNITZER, Esquire Sidley Austin Brown & Wood, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8214

Mail Order Association of America:

DAVID C. TODD, Esquire Patton Boggs, LLP 2550 M Street, N.W. Washington, D.C. 20037-1350 (202) 457-6410

On behalf of Mailing & Fulfillment Service Association:

RITA L. BRICKMAN, Esquire IAN D. VOLNER, Esquire Venable, LLP 575 7th Street, N.W. Washington, D.C. 20004 (202) 344-8137

On behalf of Major Mailers Association:

MICHAEL W. HALL, Esquire Law Offices of Michael W. Hall 35396 Millville Road Middleburg, Virginia 20117 (540) 687-3151

On behalf of The McGraw-Hill Companies, Inc.:

TIMOTHY W. BERGIN, Esquire
Hall, Estill, Hardwick, Gable, Golden & Nelson, P.C.
1120 20th Street, N.W.
Suite 700, North Building
Washington, D.C. 20036-3406
(202) 973-1224

On behalf of National Association of Postmasters of the United States:

(No Appearance.)

On behalf of National Association of Presort Mailers:

DAVID M. LEVY, Esquire RICHARD YOUNG, Esquire PAUL KEMNITZER, Esquire Sidley Austin Brown & Wood, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8214

On behalf of National Newspaper Association:

TONDA RUSH, Esquire King & Ballow P.O. Box 50301 Arlington, Virginia 22205 (703) 812-8989

On behalf of National Postal Mail Handlers Union:

(No Appearance.)

On behalf of National Postal Policy Council, Inc.:

DAVID M. LEVY, Esquire RICHARD YOUNG, Esquire PAUL KEMNITZER, Esquire Sidley Austin Brown & Wood, LLP 1501 K Street, N.W. Washington, D.C. 20005-1401 (202) 736-8214

On behalf of Newspaper Association of America:

WILLIAM B. BAKER, Esquire Wiley, Rein & Fielding, LLP 1776 K Street, N.W. Washington, D.C. 20006-2304 (202) 719-7255

On behalf of the Office of the Consumer Advocate:

SHELLEY S. DREIFUSS, Esquire KENNETH E. RICHARDSON, Esquire EMMETT RAND COSTICH, Esquire Postal Rate Commission Office of the Consumer Advocate 901 New York Avenue, N.W., Suite 200 Washington, D.C. 20268 (202) 789-6837

On behalf of Parcel Shippers Association:

TIMOTHY J. MAY, Esquire Patton Boggs, LLP 2550 M Street, N.W. Washington, D.C. 20037-1350 (202) 457-6050

On behalf of Pitney Bowes, Inc.:

JAMES PIERCE MYERS, Esquire 1211 Connecticut Avenue, N.W., Suite 610 Washington, D.C. 20036 (202) 331-8315

Also on behalf of Pitney Bowes, Inc.:

MICHAEL SCANLON, Esquire Preston Gates Ellis & Rouvelas Meeds, LLP 1735 New York Avenue, N.W., Suite 500 Washington, D.C. 20006 (202) 661-3764

On behalf of David B. Popkin:

(No Appearance.)

On behalf of Quad/Graphics, Inc.:

(No Appearance.)

On behalf of R.R. Donnelley & Sons Company:

RITA L. BRICKMAN, Esquire IAN D. VOLNER, Esquire Venable, LLP 575 7th Street, N.W. Washington, D.C. 20004 (202) 344-8137

On behalf of Return Mail, Inc.:

(No Appearance.)

On behalf of Saturation Mailers Coalition:

THOMAS W. MCLAUGHLIN, Esquire JOHN BURZIO, Esquire Burzio & McLaughlin Canal Square, Suite 540 1054 31st Street, N.W. Washington, D.C. 20007-4403 (202) 965-4555

On behalf of Time Warner, Inc.:

TIMOTHY KEEGAN, Esquire
JOHN BURZIO, Esquire
Burzio & McLaughlin
Canal Square, Suite 540
1054 31st Street, N.W.
Washington, D.C. 20007-4403
(202) 965-4555

On behalf of U.S. News & World Report, LP:

(No Appearance.)

On behalf of United Parcel Service:

JOHN E. MCKEEVER, Esquire
LAURA BIANCKE, Esquire
PHILLIP WILSON, Esquire
DLA Piper Rudnick Gray Cary US, LLP
One Liberty Place
1650 Market Street, Suite 4900
Philadelphia, Pennsylvania 19103-7300
(215) 656-3310

On behalf of Valpak Dealers' Association, Inc.:

WILLIAM J. OLSON, Esquire JOHN MILES, Esquire JEREMIAH MORGAN, Esquire William J. Olson, P.C. 8180 Greensboro Drive, Suite 1070 McLean, Virginia 22102-3860 (703) 356-5070

On behalf of Valpak Direct Marketing Systems, Inc.:

WILLIAM J. OLSON, Esquire JOHN MILES, Esquire JEREMIAH MORGAN, Esquire William J. Olson, P.C. 8180 Greensboro Drive, Suite 1070 McLean, Virginia 22102-3860 (703) 356-5070

On behalf of Washington Mutual Bank:

TIMOTHY J. MAY, Esquire Patton Boggs, LLP 2550 M Street, N.W. Washington, D.C. 20037-1350 (202) 457-6050

On behalf of Karl Wesner:

(No Appearance.)

On behalf of United States Postal Service:

DANIEL J. FOUCHEAUX, Esquire ELIZABETH REED, Esquire United State Postal Service 475 L'Enfant Plaza West, S.W., Room 6536 Washington, D.C. 20260-1137 (202) 268-2989

1	PROCEEDINGS
2	(10:01 a.m.)
3	CHAIRMAN OMAS: Good morning, everyone. We
4	have a packed house today.
5	As you all know, this is the first
6	prehearing conference in Docket R2006-1 concerning the
7	request of the United States Postal Service for rate
8	and fee changes.
9	I am George Omas, Chairman of the Postal
10	Rate Commission. With me this morning is Vice
11	Chairman Dawn Tisdale and Commissioners Ruth Goldway
12	and Tony Hammond.
13	I see many familiar faces in the hearing
14	room today, but I will take a couple of minutes to
1 5	mention a few standing committee practices. Also, a
16	number of you may not be familiar with our new
17	facility.
18	As many of you know, the Commission moved to
19	our new offices last summer. This hearing room is
20	equipped with ceiling microphones, and as a result
21	counsel should no longer have to move to the front of
22	the hearing room in order to secure a microphone.
23	When you want to say something for the
24	record just stand and speak clearly, and the ceiling
25	microphones should enable the reporter to record your
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1	statement.
2	Madam Reporter, if you have any trouble
3	please let me know. Just sort of look and give me the
4	signal.
5	Now, to state the obvious, it's best if
6	several people don't talk at the same time. As topics
7	arise, I promise to give everyone a chance to be
8	heard. Again, when it's your turn just stand and
9	speak as clearly as possible.
10	Hearings for the receipt of evidence begin
11	promptly at 9:30 a.m. We normally go about an hour
12	and a half between breaks. Each day we expect to
13	complete the appearances of all scheduled witnesses.
14	Therefore, if it be necessary hearings may extend well
15	into the evening. Hearings are available via real
16	time web streaming from our website, www.prc.gov, so
17	counsel can follow the hearing progress.
18	There are forms noting the appearances
19	available at the reporter's table. If you wish to
20	purchase transcripts, you should see the reporter

22 information available on the Commission's website.
23 Information on scheduling, document
24 availability, the webcasting of these hearings and
25 other administrative matters will always be posted on

after today's conference or use the contact

21

- the website. Transcripts will appear on the
- 2 Commission's website seven days after a hearing takes
- 3 place.
- At this point I would like to ask counsel to
- identify themselves for the record. As I call your
- organization or your firm, please not only state your
- 7 name, but also repeat your affiliation.
- 8 Advo, Inc.?
- 9 MR. MCLAUGHLIN: Mr. Chairman, Thomas
- McLaughlin for Advo, Inc., and appearing with me will
- 11 be John Burzio.
- 12 CHAIRMAN OMAS: Thank you.
- 13 Alliance of Independent Store Owners and
- 14 Professionals?
- 15 (No response.)
- 16 CHAIRMAN OMAS: Alliance of Nonprofit
- 17 Mailers?
- MR. LEVY: Good morning, Mr. Chairman.
- 19 David Levy with Sidley Austin. Also appearing will be
- 20 my colleaques, Richard Young and Paul Kemnitzer, who
- 21 are sitting immediately to my right.
- We'll be appearing in addition to the
- 23 Alliance of Nonprofit Mailers also for the Bank of
- 24 America.
- 25 CHAIRMAN OMAS: Well, we'll get to those

Mr.

1	individually. Thank you.
2	Amazon.com, Inc.?
3	MR. OLSON: Mr. Chairman, William Olson
4	representing Amazon.com and Jeremiah Morgan who is
5	with me and John Miles at our firm.
6	CHAIRMAN OMAS: Thank you.
7	American Bankers Association?
8	MR. TAYLOR: Good morning, Mr. Chairman.
9	Greg Taylor for the American Bankers Association.
10	Appearing with us would be Mr. Bob Brinkmann and Mr
11	Irv Warden.
12	CHAIRMAN OMAS: Thank you.
13	American Bankers Association and National
14	Association of Presort Mailers?
15	MR. LEVY: Mr. Chairman, David Levy, same

19 CHAIRMAN OMAS: Thank you.

American Business Media? 20

representing the ABA.

MR. STRAUS: Good morning. David Straus, 21

counsel for the National Association of Presort

Mailers, and the previous counsel for ABA will be

Thompson Coburn, for American Business Media. 22

CHAIRMAN OMAS: American Postal Workers 23

Union? 24

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MR. ANDERSON: Good morning, Mr. Chairman. 25

- 1 Darryl Anderson of O'Donnell, Schwartz & Anderson, and
- with me is my colleague, Jennifer Wood, representing
- 3 the American Postal Workers Union.
- 4 CHAIRMAN OMAS: Association for Mail
- 5 Electronic Enhancement?
- 6 (No response.)
- 7 CHAIRMAN OMAS: Association for Postal
- 8 Commerce?
- 9 MS. BRICKMAN: Good morning, Mr. Chairman,
- 10 Commissioners. Rita Brickman of Venable. Also
- appearing with me today, who are not here today, will
- be Ian Volner, Jennifer Mallon and Matthew Field.
- 13 CHAIRMAN OMAS: Thank you.
- 14 Association of Alternate Postal Systems?
- MR. STRAUS: For Association of Alternate
- 16 Postal Systems, David Straus of Thompson Coburn. Also
- 17 representing AAPS will be my partner, Bonnie Blair.
- 18 CHAIRMAN OMAS: Association of American
- 19 Publishers?
- 20 MR. MAUSE: Good morning, Mr. Chairman. For
- 21 Association of American Publishers, Philip Mause of
- 22 Drinker, Biddle & Reath. John Przypyszny will be
- 23 appearing with me.
- 24 CHAIRMAN OMAS: Thank you.
- Association of Priority Mail Users, Inc.?

1	MR. OLSON: Mr. Chairman, William Olson,
2	John Miles and Jeremiah Morgan representing APMU.
3	CHAIRMAN OMAS: Bank of America Corporation?
4	MR. LEVY: Mr. Chairman, David Levy, Richard
5	Young and Paul Kemnitzer.
6	CHAIRMAN OMAS: Banta Corporation?
7	(No response.)
8	CHAIRMAN OMAS: Douglas F. Carlson?
9	(No response.)
10	CHAIRMAN OMAS: Conde Nast Publications,
11	Inc.?
12	(No response.)
13	CHAIRMAN OMAS: Continuity Shippers
14	Association?
15	(No response.)
16	CHAIRMAN OMAS: DHL Globalmail?
17	(No response.)
18	CHAIRMAN OMAS: DMA Nonprofit Federation?
19	MS. BOONE: Good morning, Mr. Chairman.
20	Senny Boone appearing on behalf of DMA Nonprofit
21	Federation, together with Carolyn Emigh.
22	CHAIRMAN OMAS: DST Mailing Services, Inc.?
23	MR. HALL: Good morning, Mr. Chairman. Mike
24	Hall on behalf of DST Mailing Services.
25	CHAIRMAN OMAS: Thank you.

1	DigiStamp, Inc.?
2	(No response.)
3	CHAIRMAN OMAS: Direct Marketing
4	Association, Inc.?
5	(No response.)
6	CHAIRMAN OMAS: Discover Financial Services
7	Inc. & Morgan Stanley, Inc.?
8	MR. BRINKMANN: Good morning, Mr. Chairman.
9	Bob Brinkmann on behalf of Discover and Morgan
LO	Stanley, and with me will be Irv Warden.
11	CHAIRMAN OMAS: District Photo, Inc.?
12	MR. OLSON: Mr. Chairman, William Olson,
L3	John Miles and Jeremiah Morgan for District Photo.
L4	CHAIRMAN OMAS: Dow Jones & Company, Inc.?
15	MR. MCBRIDE: Good morning, Mr. Chairman,
L6	members of the Commission. Michael F. McBride,
17	LeBoeuf, Lamb, Green & MacRae for Dow Jones & Company
18	Inc. With me will be my associate, Randolph McEvoy.
19	CHAIRMAN OMAS: GrayHair Software, Inc.?
20	(No response.)
21	CHAIRMAN OMAS: Greeting Card Association?
22	MR. HORWOOD: Good morning, Mr. Chairman,
23	members of the Commission. James Horwood, Peter
24	Hopkins and Elaine Lippman of Spiegel & McDiarmid and
25	David Stover for Greeting Card Association.

- 1 CHAIRMAN OMAS: Growing Family?
- MR. STRAUS: David Straus, Thompson Coburn,
- 3 for Growing Family, Inc.
- 4 CHAIRMAN OMAS: HSBC North America Holdings,
- 5 Inc.?
- 6 MR. BERLIN: Good morning, Mr. Chairman.
- 7 Jeffrey Berlin of Sidley Austin for HSBC North America
- 8 Holdings.
- 9 CHAIRMAN OMAS: Thank you. Magazine
- 10 Publishers of America, Inc.?
- MR. LEVY: Mr. Chairman, David Levy of
- 12 Sidley Austin with Richard Young and Paul Kemnitzer.
- 13 CHAIRMAN OMAS: Mail Order Association of
- 14 America?
- MR. TODD: Mr. Chairman, David Todd.
- 16 CHAIRMAN OMAS: Mailing & Fulfillment
- 17 Service Association?
- 18 (No response.)
- 19 CHAIRMAN OMAS: Major Mailers Association?
- MR. HALL: Good morning again, Mr. Chairman.
- 21 Mike Hall for Major Mailers Association.
- 22 CHAIRMAN OMAS: The McGraw-Hill Companies,
- 23 Inc.?
- MR. BERGIN: Good morning, Mr. Chairman and
- 25 Commissioners. Tim Bergin of the firm Hall Estill,

- 1 McGraw-Hill Companies.
- 2 CHAIRMAN OMAS: National Association of
- 3 Postmasters of the United States?
- 4 (No response.)
- 5 CHAIRMAN OMAS: National Association of
- 6 Presort Mailers?
- 7 MR. LEVY: Mr. Chairman, David Levy, Richard
- 8 Young and Paul Kemnitzer.
- 9 CHAIRMAN OMAS: National Newspaper
- 10 Association?
- MS. RUSH: Mr. Chairman, Tonda Rush with
- 12 King & Ballow for National Newspaper Association.
- 13 CHAIRMAN OMAS: National Postal Mail
- 14 Handlers Union?
- 15 (No response.)
- 16 CHAIRMAN OMAS: National Postal Policy
- 17 Council?
- MR. LEVY: This is my last time. David
- 19 Levy, Richard Young and Paul Kemnitzer.
- 20 CHAIRMAN OMAS: Newspaper Association of
- 21 America?
- 22 MR. BAKER: William Baker of Wiley, Rein &
- 23 Fielding for the Newspaper Association of America.
- 24 CHAIRMAN OMAS: Office of the Consumer
- 25 Advocate?

- 1 MS. DREIFUSS: Good morning. I'm Shelley
- 2 Dreifuss for the Office of the Consumer Advocate.
- With me today is Kenneth Richardson, and Rand Costich
- 4 will also appear.
- 5 CHAIRMAN OMAS: Parcel Shippers Association?
- 6 MR. MAY: Good morning, Mr. Chairman. Tim
- 7 May of Patton Boggs for the Parcel Shippers
- 8 Association.
- 9 CHAIRMAN OMAS: Pitney Bowes, Inc.?
- 10 MR. MYERS: Good morning, Mr. Chairman.
- 11 Pierce Myers. Appearing with me will be Michael
- 12 Scanlon of the firm of Preston Gates Ellis & Rouvelas
- 13 Meeds.
- 14 CHAIRMAN OMAS: Thank you.
- David B. Popkin?
- 16 (No response.)
- 17 CHAIRMAN OMAS: Quad/Graphics, Inc.?
- 18 (No response.)
- 19 CHAIRMAN OMAS: R.R. Donnelley & Sons
- 20 Company?
- MS. BRICKMAN: Mr. Chairman, Rita Brickman
- and Ian Volner appearing on behalf of R.R. Donnelley.
- 23 Actually, we're also appearing on behalf of
- the Mailing & Fulfillment Services Association. I
- 25 just wasn't quick enough earlier.

1	CHAIRMAN OMAS: Return Mail, Inc.?
2	(No response.)
3	CHAIRMAN OMAS: Saturation Mailers
4	Coalition?
5	MR. MCLAUGHLIN: Mr. Chairman, Tom
6	McLaughlin for SMC, and appearing with me will be John
7	Burzio.
8	CHAIRMAN OMAS: Time Warner, Inc.?
9	MR. BURZIO: Good morning, Mr. Chairman,
10	Commissioners. Timothy Keegan appearing with my
11	partner, John Burzio, for Time Warner, Inc.
12	CHAIRMAN OMAS: U.S. News & World Report,
13	LP?
14	(No response.)
15	CHAIRMAN OMAS: United Parcel Service?
16	MR. MCKEEVER: Good morning, Mr. Chairman,
17	members of the Commission. My name is John McKeever
18	of DLA Piper Rudnick Gray Cary. My colleagues, Laura
19	Biancke and Phillip Wilson, will also be appearing on
20	behalf of UPS.
21	CHAIRMAN OMAS: Valpak Dealers' Association,
22	<pre>Inc.?</pre>
23	MR. OLSON: Mr. Chairman, William Olson,
24	John Miles and Jeremiah Morgan for Valpak Direct
25	Marketing Systems, Inc. and the Valpak Dealers

- 1 Association.
- 2 CHAIRMAN OMAS: Valpak Direct Marketing
- 3 Systems, Inc.? Just for the record so it's all there.
- 4 MR. OLSON: The same information. William
- 5 Olson, John Miles and Jeremiah Morgan for VPDA. Thank
- 6 you.
- 7 CHAIRMAN OMAS: Thank you.
- 8 Washington Mutual Bank?
- 9 MR. MAY: Mr. Chairman, Tim May of Patton
- 10 Boggs for Washington Mutual Bank.
- 11 CHAIRMAN OMAS: Karl Wesner?
- 12 (No response.)
- 13 CHAIRMAN OMAS: Is there anyone I've missed
- or have not called out?
- MR. FOUCHEAUX: Mr. Chairman, I guess we're
- the people that need no introduction.
- 17 (Laughter.)
- MR. FOUCHEAUX: I don't want to miss the
- opportunity. My name is Dan Foucheaux. I represent
- 20 the United States Postal Service.
- I won't go through the entire list of my
- 22 colleagues, but I will direct you to the cover of our
- request, which has the complete listing with the
- 24 exception and I would like to take the opportunity to
- introduce our newest addition. Elizabeth Reed is a

- recent law school graduate and will be joining us on 1 the case. I think you'll see great things from her. 2 Welcome, Elizabeth. CHAIRMAN OMAS: 3 MS. REED: Thank you. Thank you, Mr. Foucheaux. CHAIRMAN OMAS: 5 Notwithstanding these introductions for the record. I ask that during the hearing counsel identify 7 themselves to the reporter before speaking. That sort 8 of keeps everything in order, and that way we know 9 who's speaking. It just makes for a better 10 11 transcript. Yesterday I granted a Postal Service motion 12 to submit materials subject to protective conditions. 13 The Commission would rather avoid protective 14 conditions whenever possible, but we recognize that in 15 16 some instances they are necessary. It is very important then when documents are 17 submitted subject to protective conditions the 18 Commission procedures assure that the sensitive 19 material involved is protected. Therefore, I intend 20 to adopt procedural requirements for materials 21 submitted subject to protective conditions. Our 22 current thinking is: 23
 - conditions should not be filed on-line. All such

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 (202) 628-4888

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Materials subject to protective

1	materials should be provided to our Docket Section in
2	hard copy form. If the information is in an
3	electronic form an appropriate tangible media should
4	be provided, that is a CD, tape, disk, et cetera.
5	2) The tangible material subject to
6	protective conditions, whether paper or electronic
7	media, should be provided in a sealed envelope marked
8	Confidential. Do not post on website. There should
9	be a statement on the envelope relating to the
10	confidential material to a notice of filing submitted
11	through our filing on-line system.
12	3) The electronic notice indicating that
13	confidential material is being filed with the
14	Commission should include at the end of the title the
15	words Protected Material. It will be particularly
16	helpful if in the formatting the title of such a
17	document the words Protected Material appear by
18	themselves as in the last line of the title.
19	Does any participant here today have any
20	comments on this topic?
21	(No response.)
22	CHAIRMAN OMAS: Thank you.
23	Since the very first Commission rate case
24	filed in 1991, we have followed the practice of
25	transcribing all direct testimony except for that

1	provided by the Postal Service. Our rules require the
2	Postal Service to provide all Intervenors with a copy
3	of its request, including its direct testimony.
4	In the early days of the Commission,
5	participants could not always provide every other
6	participant with hard copies of their testimony.
7	Therefore, it was necessary to collect testimony in
8	the transcripts.
9	Now that the Commission uses electronic
10	filing and all testimony is readily available on the
11	Commission website, it may no longer be necessary to
12	transcribe testimony. On the other hand, we
13	transcribe written and oral cross-examination that
14	clarifies and explains the prefiled testimony. It may
15	be that the counsel finds it convenient to have
16	testimony transcribed in the same place as the related
17	cross-examination.
18	Would anyone like to comment on whether we
19	should, one, transcribe all testimony, transcribe all
20	testimony except that of the Postal Service, or no
21	longer transcribe prefiled testimony?
22	Does anyone have any comment? Mr. Levy?
23	MR. LEVY: Thank you, Mr. Chairman. My
24	suggestion would be that the Commission discontinue
25	adding the transcript to contain photocopies of any

- parties' written prefiled testimony. We often get 1 copies of it, as you pointed out, through the website. That would also be consistent with the 3 practice of other administrative agencies before which most of us practice so that the transcript would 5 contain the live cross-examination and any other live words, oral words, and could also contain the designated interrogatory answers, which is convenient, but would not contain prefiled testimony of any party. 9 CHAIRMAN OMAS: Thank you. 10 MR. STRAUS: Mr. Chairman? 11 CHAIRMAN OMAS: Yes, Mr. Straus? 12 MR. STRAUS: I concur with Mr. Levy. 13 would just note that at other agencies the practice 14 is, as it should be here, if it's not going to be 15 transcribed or copied into the record that testimony 16 17 be marked as an exhibit for easy reference so that, for example, references in briefs don't have to say 18 19 the direct testimony of so and so, but just say 20 Exhibit Advo-1 or ABM-1. The first exhibit for a party would 21 22 essentially be the direct testimony and then related
- 25 CHAIRMAN OMAS: Thank you.

23

24

exhibits.

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identifying what testimony is being referred to.

I think that would assist the parties in

1	Is there anyone else? Mr. Baker?
2	MR. BAKER: Mr. Chairman, occasionally
3	witnesses make last-minute changes to their testimony
4	by hand on the day of their appearance, which in the
5	past have been incorporated into the written
6	transcript.
7	I agree with the other speakers that there's
8	no particular need to have the prefiled testimony in
9	the transcript, but I think if witnesses make changes
10	to their testimony on the day of the appearance it
11	would be helpful if the parties subsequently filed
12	amended testimony on the website.
13	CHAIRMAN OMAS: Thank you, Mr. Baker.
14	Is there anyone else?
15	(No response.)
16	CHAIRMAN OMAS: Thank you very much for your
17	comments.
18	In Order No. 1465, the Commission asked
19	participants to identify topics for discussion in
20	today's conference by June 7. The Postal Service
21	provided the only response by that date in which it
22	suggested the discovery on its request continue
23	through July 12 and that Intervenors' cases be due on
24	or before September 1.
25	However, yesterday afternoon the Office of
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- 1 Consumer Advocate filed a motion for a longer
- discovery schedule, arguing for a 90-day period that
- 3 would end on August 2.
- 4 Under the Commission rules, written
- 5 responses to OCA's motion will be due next Thursday,
- June 22. At this time, however, I invite participants
- 7 to offer their comments on this procedural schedule,
- 8 including any specific alternatives you may wish to
- 9 propose.
- MR. FOUCHEAUX: Mr. Chairman, Dan Foucheaux
- 11 for the Postal Service.
- Not surprisingly, the Postal Service opposes
- the OCA's motion. It's not so much that I disagree
- 14 strongly with everything said in the motion. Ms.
- 15 Dreifuss makes some very good points.
- 16 Nevertheless, I think the Postal Service, in
- 17 proposing a July 12 cutoff for discovery against the
- 18 Postal Service, made a very reasonable proposal that's
- 19 consistent with the historical practice of the
- 20 Commission and in fact the last conventional rate case
- 21 we had in R2000-1.
- I believe there are a lot of important
- reasons why OCA has really asked for way too much
- 24 time. Ms. Dreifuss makes the important point that
- this has been referred to as the mother of all rate

- 1 cases. Quite frankly, neither in the way it's
- 2 constructed, what's been proposed nor how it's
- developed so far I don't think it lives up to that
- 4 title.
- 5 It is an important case. It is a
- 6 complicated case. The Postal Service has proposed
- 7 much more in the way of changes than we have in the
- 8 last two cases. Obviously those two cases were
- 9 intended to settle. R2001-1, at the Chairman's
- 10 direction, was settled successfully. The settlement
- was a foundation of R2005-1, and we successfully
- 12 pulled that off with the Commission's assistance.
- We therefore have a lot of catching up to do
- in terms of classification changes, and admittedly
- there are a number of those in this case.
- Nevertheless, for somebody that's been around a long
- 17 time I can say that it's not dramatically bigger, if
- any bigger, than other cases.
- Docket No. R90-1 strikes me as a very
- 20 complicated case that was full of classification
- 21 proposals. Frankly, the experience so far belies the
- 22 identification of the case as the mother of all rate
- cases. It might be the sister of all rate cases.
- 24 (Laughter.)
- MR. FOUCHEAUX: I'm not even sure I ever

1	knew what that expression meant, but it's not shaped
2	up.
3	Now, we may learn regrettably that it will
4	develop into a mother and we'll all be sorry for that,
5	but so far the case as it's developed hasn't justified
6	an extension of almost three weeks of the discovery
7	period against the Postal Service.
8	I will particularly point out that the OCA
9	in R2001-1, and these are very rough calculations that
10	we did on the fly, by this time in the case had up to
11	293 interrogatories. They've only got 77 this time.
12	Most of them are concentrated in special services.
13	That's not to say there aren't other
14	important topics that the OCA wants to explore, but I
15	think the Commission has to keep in mind the interest
16	of all the participants and particularly the Postal
17	Service.
18	I know the OCA is very overburdened.
19	There's a lot going on. There are other cases that
20	they've been involved in, but the same goes for the
21	Postal Service and other parties as well. It's not
22	fair to other Intervenors and the Postal Service to
23	shortchange the rest of the procedural schedule at the

Everybody who's ever litigated one of these

expense of the Postal Service's discovery period.

24

25

cases knows that if you give more time at the 1 beginning it means you have less time to spend at the 2 end. I don't know for sure, but I've heard that there will be some fairly significant proposals made by Intervenors, and the other Intervenors have an interest in what other Intervenors might propose, so we don't want to shortchange the discovery period against them and against the OCA because the OCA may propose something the parties don't like at the 9 expense of what ultimately will be the Commission's 10 time for deliberation and writing an opinion. 11 Please understand that a three week 12 13 extension on discovery is really a five week extension of the case; not of the 10 month limit, but of the 14 15 procedural schedule because the last interrogatories 16 have to be answered within 14 days before we can even begin hearings against the Postal Service. 17 18 In our spare time we developed proposal schedules, and the Postal Service did have a proposed 19 2.0 schedule which we refrained from proposing because we 21 wanted to allow flexibility and room for debate on this, but if you take the OCA's end of discovery date 22 and using historical averages for all the other stages 23 of the case, follow it out through the rest of the 24 25 case, not only does it make for a very unpleasant

- 1 holiday season, which may be unavoidable anyway, but
- 2 it only gives the Commission about 30 days to
- 3 deliberate and write an opinion.
- 4 I think you should keep that in mind in
- 5 making a decision. We will respond in writing and
- 6 probably say most of what I've already said, but I
- 7 would conclude by summarizing that this is not the
- 8 mother. It's not going to be fair, and it's really
- 9 not realistic in the context of history and the
- 10 context of what we've actually proposed in this case.
- 11 CHAIRMAN OMAS: Is there anyone else who
- 12 wishes to comment? Mr. Levy?
- 13 MR. LEVY: Thank you, Mr. Chairman. If one
- 14 pursues this family metaphor, maybe this is the
- 15 conflictive stepchildren of all rate cases.
- 16 My clients are of two views on this issue
- 17 because on the one hand this is a fairly complex case,
- but perhaps not unreasonably so given the issues that
- 19 have been teed up and deferred, but as a result of
- 20 that there have been a number of instances where
- 21 discovery has not been responded to within the
- 22 deadlines.
- There were a couple of outstanding requests,
- 24 one from MPA and one from a Commission POIR that are
- as of today two weeks overdue undoubtedly because of

1	the complexity and because of other problems, but the
2	problem is that in turn cascades down because then we
3	cannot formulate discovery requests that are dependent
4	on spreadsheets or data or work tables that are still
5	outstanding.

If that were the only consideration, our inclination would be to join OCA and ask for a very long extension of the discovery period. On the other hand, as Mr. Foucheaux points are, we are laboring under a 10 month deadline unless the Commission lifts it, and that means that an extension of the discovery time really is sort of a zero sum game. What's given here is going to come out of the back end.

My clients, while they have concerns about some aspects of the Postal Service's proposal, very much support every other aspect. We expect that we will be in there defending those aspects in the third round of testimony and in doing discovery and cross-examination of other Intervenors in the second round of testimony, and we are concerned that there's too long an extension and at this point that it will impair our ability to defend our interests to the extent that they are aligned with the Postal Service at the back end.

We will file something on Thursday, my

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- clients and their allies, but our inclination would be
- 2 to support an extension of 10 days, but to oppose an
- 3 extension of more than that.
- 4 Thank you.
- 5 CHAIRMAN OMAS: Anyone else? Mr.
- 6 McLaughlin?
- 7 MR. MCLAUGHLIN: Mr. Chairman, for Advo we
- 8 don't have any particular axe in OCA's issue except
- 9 that I think that there is a problem with a blanket
- 10 extension of discovery because it really does press
- 11 everything else back and compress everything
- 12 ultimately, and that is a problem.
- We run into this in virtually every case
- where there's an extension between discovery versus
- direct testimony versus time allowed for rebuttal.
- 16 Each one of those phases are important.
- 17 Perhaps you could finesse this a little bit.
- 18 A blanket extension means that all discovery for every
- 19 witness is extended by 20 days, which seems to me to
- 20 be silly. If there are particular witnesses or a
- 21 particular set of data or things like that that some
- 22 party believes are essential perhaps it's possible to
- extend somewhat discovery with respect to one or two
- 24 witnesses, the key witnesses for whom the data is very
- 25 important.

1	Having just a general extension of discovery
2	on what the witness said or why he said it on
3	witnesses for whom there is really no underlying data
4	issue seems to me very excessive. In the past I
5	believe the Commission has staggered the appearance of
6	witnesses, taking into account that some witnesses
7	have more complex testimony that takes more time to
8	prepare cross-examination for.
9	So I think that rather than having a blanket
LO	extension there needs to be a little bit of creativity
L1	and a little bit of restraint on the part of the
L2	current concerns from what they tried to do with the
13	discovery in terms of extensions and narrowing the
14	scope of the witnesses that they want the discovery
L5	of.
L6	CHAIRMAN OMAS: Thank you.
L7	Yes?
L8	MR. HORWOOD: The Greeting Card Association
L9	is interested in extension. The July 12 date is very
20	tight. Our experts have been analyzing testimony and
21	haven't completed it, and we would support an
22	extension.
23	The August 2 extension does not seem out of
24	line or something at least close to that. I guess we
25	would consider something like the staggered extension

- and think if there is an extension the September 1
- 2 date for Intervenor testimony ought to be extended
- 3 somewhat. We were going to suggest something like
- 4 September 12, which would get us past the Labor Day
- 5 holiday.
- 6 CHAIRMAN OMAS: Thank you.
- 7 Is there anyone else?
- 8 MR. BRINKMANN: Mr. Chairman, Bob Brinkmann
- on behalf of American Bankers Association, Discover
- 10 and Morgan Stanley.
- 11 I'd like to add our voice to that of David
- 12 Levy's for a 10-day extension and suggest my
- 13 colleagues can think of that as they want to respond
- 14 next Thursday.
- Our economic consultants are also finding as
- we go through the spreadsheets it's a little more
- difficult than it has been in past cases, a little
- more complex. There's also some headers missing, some
- links missing, and while it doesn't affect the
- 20 substance of it it has slowed down the analytical
- 21 process.
- Therefore, we feel an extra 10 days would
- 23 kind of help us and we would think the other parties
- 24 go through the process.
- 25 CHAIRMAN OMAS: Mr. McKeever?

- MR. MCKEEVER: Mr. Chairman, we have not yet
- seen the OCA's motion so we will reserve any comments
- 3 until the reply deadline.
- 4 There's one point I would make. If we did
- 5 our calculations correctly, were the schedule in this
- case to be based on the schedule in R2000-1 I believe,
- and I would want to double check this, the deadline
- 8 for filing Intervenors' cases would be something like
- 9 September 11.
- I think we're right on that. I will double
- 11 check it. That's the only comment I would make at
- 12 this time.
- 13 CHAIRMAN OMAS: Thank you.
- 14 Is there anyone else?
- MS. DREIFUSS: Mr. Chairman?
- 16 CHAIRMAN OMAS: I was going to get to you.
- 17 Ms. Dreifuss?
- 18 MS. DREIFUSS: Thank you. I'm Shelley
- 19 Dreifuss for the OCA.
- I don't find the Postal Service's opposition
- 21 to be unreasonable. It's understandable. We're
- 22 presented with a difficult situation here. Everyone
- who says if you take away at one point you'll have to
- get back at another. Those positions are correct.
- I heard some creative suggestions this

- morning that might make it possible to extend
- discovery and still have other dates line up the way
- 3 the Commission would like them to line up.
- 4 Perhaps grouping witnesses, asking the
- participants to indicate whether their witnesses -- I
- 6 quess you do it in a positive way and say which
- 7 witnesses are participants particularly interested in
- 8 having an extension for discovery.
- That might be a way of staggering the
- 10 hearing so that those witnesses considered very
- important might come at the end to give time for later
- discovery questions to be answered and eventually
- those pieces of testimony cross-examined, so I would
- 14 go in that direction.
- perhaps a blanket extension isn't necessary,
- but maybe there is a creative way of dividing up the
- 17 Postal Service's case so it's still possible to submit
- 18 questions for those of great interest to the
- 19 participants.
- 20 CHAIRMAN OMAS: Thank you.
- Is there anyone else who wishes to respond?
- MR. FOUCHEAUX: Mr. Chairman?
- 23 CHAIRMAN OMAS: Mr. Foucheaux?
- MR. FCUCHEAUX: Dan Foucheaux for the Postal
- 25 Service. Just one brief reply.

1	With all due respect to the comments made by
2	counsel on this issue, this is really not a new
3	situation. It's not a particularly unusual situation,
4	and I don't think it calls for extraordinary measures.
5	Just preliminarily, a little comment on this
6	in writing. The Postal Service would oppose any kind
7	of a staggered schedule. I think it makes a very
8	complicated case even more complicated and, quite
9	frankly, is just not fair to everybody.
LO	The only fair way is to treat everything in
L1	lock step. What may be of interest to one party might
12	not be of interest to another party, and I don't know
L3	how you decide how to group witnesses or whatever. It
14	would be just very complicated, so the Postal Service
15	stands by its original proposal.
16	Mr. McKeever is right. The proposal we
17	made, which was a July 12 cutoff for discovery, is in
L 8	lock step with the R2000-1 case, which was another
L9	pretty complicated case.
20	CHAIRMAN OMAS: Thank you, Mr. Foucheaux.
21	Is there anyone else?
22	(Pause.)
23	CHAIRMAN OMAS: In past cases, the presiding
24	officer has issued full procedural schedules to inform
25	participants of dates for all hearings and briefs at

- an early stage of the case. Of course, it has
- 2 occasionally been necessary to adjust that procedural
- 3 schedule.
- 4 Does any participant now object to my
- 5 providing a full procedural schedule for reference in
- 6 the coming days?
- 7 (No response.)
- 8 CHAIRMAN OMAS: Thank you. I will issue a
- 9 procedural schedule in the near future.
- 10 On a separate scheduling matter which
- involves the Postal Service proposal of a forever
- 12 stamp intended for use by individuals, non-commercial
- 13 customers to mail first class letters, in a motion
- 14 filed with its request the Postal Service asked for
- permission to file proposed classification language
- and additional testimony to support the forever stamp
- 17 proposal at a later time.
- The motion anticipated that these additional
- 19 materials can be submitted less than two months after
- 20 the request or by early July. At this point, I would
- 21 like counsel for the Postal Service to state when the
- 22 additional material on the forever stamp proposal are
- 23 likely to be filed.
- Mr. Foucheaux?
- 25 MR. FOUCHEAUX: Dan Foucheaux for the Postal

1	Service.	Mr.	Chairman,	I'm	reluctant	to	give	you	an

- 2 exact date. We're going to try to file it shortly
- 3 after the week of July 3.
- 4 One of the main reasons I can't give you a
- 5 precise date is everything hasn't been developed yet,
- the additional testimony we would need. Quite
- 7 frankly, the precise proposal that we will be making
- 8 hasn't cleared all review within the Postal Service,
- 9 particularly at the very highest level, although I
- think we do have a rough idea of what we're going to
- 11 be proposing. Once you start writing it down,
- sometimes it changes in ways that are not expected.
- I do believe that we will be able to file
- the testimony probably within the week of July 3, but
- no later than the week after that.
- 16 CHAIRMAN OMAS: Thank you.
- 17 In view of the circumstances cited by the
- 18 Postal Service, I am inclined to grant the motion.
- 19 However, I recognize that participants must be
- afforded an adequate opportunity to explore these
- 21 additional late filing materials.
- 22 After they are filed, I plan to issue a
- ruling providing for a special purpose discovery
- schedule for about four weeks. I also expect to
- schedule hearings on the additional testimony after

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1
       other Postal Service witnesses have appeared.
                 At this point does any participant wish to
 2
       raise any other issue for consideration this morning?
 3
 4
                  (No response.)
 5
                 CHAIRMAN OMAS: There being none, this
       conference is adjourned. Thank you.
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 7
                  (Whereupon, at 10:45 a.m. the hearing in the
       above-entitled matter was concluded.)
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REPORTER'S CERTIFICATE

DOCKET NO .: R 2006-1

CASE TITLE: Postal Rate and Fee Chayges

HEARING DATE: المال الم

LOCATION: Washington, D.C.

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the Postal Rate Commission.

Date: 6/14/06

Official Reporter

Heritage Reporting Corporation

Suite 600

1220 L Street, N.W.

Washington, D.C. 20005-4018